

HCONRES 25

Establishing the budget for the United States Government for fiscal year 2014 and setting forth appropriate budgetary levels for fiscal years 2015 through 2023.

Congress: 113 (2013–2015, Ended)

Chamber: House

Policy Area: Economics and Public Finance

Introduced: Mar 15, 2013

Current Status: Ordered held at desk by unanimous consent. Pursuant to the order of 10/16/2013.

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Official Text: <https://www.congress.gov/bill/113th-congress/house-concurrent-resolution/25>

Sponsor

Name: Rep. Ryan, Paul [R-WI-1]

Party: Republican • **State:** WI • **Chamber:** House

Cosponsors

No cosponsors are listed for this bill.

Committee Activity

Committee	Chamber	Activity	Date
Budget Committee	House	Reported Original Measure	Mar 15, 2013

Subjects & Policy Tags

Policy Area:

Economics and Public Finance

Related Bills

Bill	Relationship	Last Action
113 HCONRES 96	Related bill	Apr 11, 2014: Placed on Senate Legislative Calendar under General Orders. Calendar No. 365.
113 SCONRES 8	Related document	Nov 13, 2013: Conference held.
113 HRES 122	Related bill	Mar 19, 2013: On agreeing to the resolution Agreed to by the Yeas and Nays: 224 - 189 (Roll no. 80). (text: CR H1581)

Sets forth the congressional budget for the federal government for FY2013, including the appropriate budgetary levels for FY2015-FY2023.

Title I: Recommended Levels and Amounts - (Sec. 101) Lists recommended budgetary levels and amounts for FY2013-FY2023 with respect to: (1) federal revenues, (2) new budget authority, (3) budget outlays, (4) deficits, (5) public debt, and (6) debt held by the public.

(Sec. 102) Lists the appropriate levels of new budget authority, outlays, and administrative expenses for the Social Security Administration (SSA), including the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund, U.S. Postal Service discretionary administrative expenses, and specified major functional categories for FY2013-FY2023.

Title II: Reconciliation - (Sec. 201) Sets forth reconciliation instructions for the Senate Committee on Finance.

Title III: Reserve Funds - (Sec. 301) Authorizes certain deficit-neutral reserve funds:

- to replace sequestration, promote employment and job growth, assist working families and children, invest in clean energy and preserve the environment, improve federal benefit processing, promote manufacturing in the United States, improve health outcomes and lower costs for children in Medicaid, and to improve federal workforce development, job training, and reemployment programs; and
- for early childhood education, tax relief, investment in America's infrastructure, America's servicemembers and veterans, higher education, health care, investments in our nation's counties and schools, a farm bill, investments in water infrastructure and resources, pension reform, housing finance reform, national security, overseas contingency operations, terrorism risk insurance, postal reform, government reform and efficiency, legislation to improve voter registration and the voting experience in federal elections, improving federal forest management, financial transparency, and for the minimum wage.

(Sec. 306) Authorizes a certain reserve fund for tax reform.

(Sec. 321) Establishes certain deficit-reduction reserve funds: (1) for government reform and efficiency; (2) to promote corporate tax fairness; (3) for elimination or modification of congressionally mandated reports from federal agencies; (4) for no budget, no Office of Management and Budget (OMB) pay; (5) for postal reform; and (6) for eminent domain abuse prevention.

(Sec. 332) Authorizes certain deficit-neutral reserve funds:

- for repeal of the medical device tax, equal pay for equal work, women's access to health care, promotion of investment and job growth in U.S. manufacturing, oil and gas production, and refining sectors, for families of America's servicemembers and veterans, disabled veterans and their survivors, hardrock mining reform, state and local law enforcement, full funding of the Biomedical Advanced Research and Development Authority (BARDA) and the Bioshield Special Reserve Fund, export promotion, the prohibition on funding of the Medium Extended Air Defense System (MEADS), investments in air traffic control services, and for achieving full auditability of the financial statements of the Department of Defense (DOD) by 2017; and to
- prohibit Medicare vouchers, require state-wide budget neutrality in the calculation of the Medicare hospital wage index floor,

- allow states to enforce state and local use tax laws,
- define full-time employee,
- advance legislation relating to labeling genetically engineered fish,
- establish a biennial budget and appropriations process,
- repeal or reduce the estate tax,
- end "Too Big to Fail" subsidies or funding advantage for Wall Street mega-banks (over \$500 billion in total assets),
- authorize children eligible for health care under laws administered by the Secretary of Veterans Affairs (VA) to retain such eligibility until age 26,
- establish a national network for manufacturing innovation,
- ensure that any carbon emissions standards must be cost effective based on the best available science and benefit low-income and middle class families,
- address the eligibility criteria for certain unlawful immigrant individuals with respect to certain health insurance plans,
- ensure no financial institution is above the law regardless of size, and
- help homeowners and small business mitigate against flood loss.

(Sec. 355) Authorizes certain deficit-neutral reserve funds to:

- repeal the Health Savings Account and Flexible Spending Account restrictions in the Patient Protection and Affordable Care Act (PPACA),
- broaden the impact of the sequester (including allowing Members of Congress to donate a portion of their salaries to charity or to the Department of the Treasury during sequestration),
- ensure the Bureau of Land Management (BLM) collaborates with western states to prevent the listing of the Sage-Grouse,
- increase the capacity of agencies to ensure effective contract management and contract oversight,
- address prescription drug abuse in the United States,
- support rural schools and districts,
- strengthen enforcement of free trade agreement provisions relating to textile and apparel articles,
- assist low-income seniors,
- ensure that domestic energy sources can meet emissions rules,
- increase funding for the inland waterways system,
- continue sanctions with respect to Iran,
- prevent restrictions to public access to fishing downstream of dams owned by the Corps of Engineers,
- address the disproportionate regulatory burdens on community banks,
- authorize per diem payments for services to dependents of homeless veterans under VA administered laws,
- support programs related to DOD nuclear missions and the National Nuclear Security Administration,
- phase-in any changes to individual or corporate tax systems,
- increase aid for tribal education programs,
- expedite U.S. exports,
- support the reauthorization of the payments-in-lieu-of-taxes program at levels roughly equivalent to property tax revenues lost due to the presence of federal land,
- ensure that the United States will not negotiate or support treaties that violate Second Amendment rights under the U.S. Constitution,
- increase funding for federal investments in biomedical research, and

uphold Second Amendment rights and prevent the United States from entering into the United Nations (U.N.) Arms Trade Treaty.

(Sec. 369) Authorizes a certain reserve fund to end offshore tax abuses by large corporations.

Title IV: Budget Process - Subtitle A: Budget Enforcement - (Sec. 401) Makes it out of order to consider in the Senate any legislation that would cause the discretionary spending limits in this resolution to be exceeded, except by a supermajority waiver.

Specifies such discretionary spending limits in the Senate for FY2013-FY2014.

Provides for adjustments to budgetary aggregates and allocations for:

- designated emergency requirements,
- continuing disability reviews,
- health care fraud and abuse control,
- disaster relief, and
- adjustments for overseas contingency operations.

(Sec. 402) Makes it out of order to consider in the Senate any legislation that would require advanced appropriations, except by a supermajority waiver, other than for:

- up to \$28.852 billion in new budget authority in FY2015-FY2016 for programs, projects, activities, or accounts identified in the joint explanatory statement of managers accompanying this budget resolution;
- the Corporation for Public Broadcasting; and
- the Department of Veterans Affairs (VA) for the Medical Services, Medical Support and Compliance, and Medical Facilities accounts of the Veterans Health Administration.

(Sec. 403) Authorizes adjustments in committee allocations and all other budgetary aggregates, allocations, levels, and limits contained in this budget resolution for sequestration or sequestration replacement purposes.

(Sec. 404) Makes it out of order to consider in the Senate any appropriations legislation, amendment, motion, or conference report that includes any provision that constitutes changes in certain mandatory programs affecting the Crime Victims Fund, except by a supermajority waiver.

(Sec. 405) Subjects to the supermajority (3/5) waiver requirements of the Congressional Budget Act of 1974 a point of order against consideration of certain legislation by Congress:

- reported by a committee unless the committee has published an OMB statement on the direct costs of federal mandates beforehand, and
- that would increase the direct costs of federal intergovernmental mandates by an amount causing specified thresholds to be exceeded.

(Sec. 406) Prohibits budget resolutions or any other legislation that increases guarantee fees of the Federal National Mortgage Association (Fannie Mae) and the Federal Home Loan Mortgage Corporation (Freddie Mac) from being scored for the level of budget authority, outlays, or revenues (in order to offset any deficit increase) contained in such legislation.

Subtitle B: Other Provisions - (Sec. 411) Requires Senate committees to:

review programs and tax expenditures in their jurisdictions to identify waste, fraud, and abuse or duplication, and to increase the use of performance data to inform committee work;

- review the matters for congressional consideration identified on the Government Accountability Office (GAO) High Risk list report and the annual report to reduce program duplication; and
- make recommendations to the Senate Budget Committee to improve governmental performance in their annual views and estimates reports.

(Sec. 412) Requires the joint explanatory statement accompanying the conference report on any budget resolution in the Senate to include in its committee allocations to the Committees on Appropriations amounts for the discretionary administrative expenses of the SSA and of the Postal Service.

(Sec. 416) Requires the Congressional Budget Office (CBO), with the assistance of the Joint Committee on Taxation, to prepare, as a supplement to the cost estimate for legislation affecting revenues, an estimate of the revenue changes in connection with certain legislative provisions that incorporates the macroeconomic effects of the policy being analyzed.

Applies this requirement to any legislative provision:

- which proposes a change to law that the CBO determines, pursuant to a conventional fiscal estimate, has a revenue impact exceeding \$5 billion in any fiscal year; or
- for which the chair or ranking member of either congressional budget committee has requested such estimate.

Title V: Other Matters - (Sec. 501) Requires CBO, when it releases its annual Update to the Budget and Economic Outlook, to:

- report changes in direct spending and revenue associated with PPACA and the Health Care and Education Reconciliation Act of 2010, including the net impact on deficit, both with on-budget and off-budget effects; and
- analyze the budgetary effects of 30%, 50%, and 100% of Americans losing employer-sponsored health insurance and accessing coverage through federal or state exchanges.

(Sec. 503) Requires, when CBO submits its report to Congress on the President's annual budget for a fiscal year, the report to contain:

- an estimate of the pro rata cost to taxpayers who will file individual income tax returns for taxable years ending during such fiscal year of any deficit that would result from the budget, and
- an analysis of the budgetary effects of such cost.

(Sec. 504) Expresses the sense of the Senate on making available for lease, sale, or transfer any underutilized property and facilities of the National Aeronautics and Space Administration (NASA), as well as their potential use.

Actions Timeline

- **Oct 16, 2013:** Measure laid before Senate by unanimous consent. (consideration: CR S7532)
- **Oct 16, 2013:** Passed/agreed to in Senate: Resolution agreed to in Senate with an amendment by Unanimous Consent.
- **Oct 16, 2013:** Resolution agreed to in Senate with an amendment by Unanimous Consent.
- **Oct 16, 2013:** Senate insisted on its amendment, requested a conference.
- **Oct 16, 2013:** See also S.Con.Res. 8.
- **Oct 16, 2013:** Ordered held at desk by unanimous consent. Pursuant to the order of 10/16/2013.
- **Mar 22, 2013:** Received in the Senate. Placed on Senate Legislative Calendar under General Orders. Calendar No. 33.
- **Mar 21, 2013:** Considered as unfinished business. (consideration: CR H1794-1801)
- **Mar 21, 2013:** The House resolved into Committee of the Whole House on the state of the Union for further consideration.
- **Mar 21, 2013:** DEBATE - The Committee of the Whole proceeded with further debate on H. Con. Res. 25.
- **Mar 21, 2013:** The House rose from the Committee of the Whole House on the state of the Union to report H. Con. Res. 25.
- **Mar 21, 2013:** The previous question was ordered pursuant to the rule. (consideration: CR H1801)
- **Mar 21, 2013:** Passed/agreed to in House: On agreeing to the resolution Agreed to by the Yeas and Nays: 221 - 207 (Roll no. 88).
- **Mar 21, 2013:** Motion to reconsider laid on the table Agreed to without objection.
- **Mar 21, 2013:** On agreeing to the resolution Agreed to by the Yeas and Nays: 221 - 207 (Roll no. 88).
- **Mar 20, 2013:** Considered as unfinished business. (consideration: CR H1645-1710; text of measure as reported in House: CR H1645-1654)
- **Mar 20, 2013:** The House resolved into Committee of the Whole House on the state of the Union for further consideration.
- **Mar 20, 2013:** DEBATE - Pursuant to the provisions of H. Res. 122, the Committee of the Whole proceeded with 20 minutes of debate on the Mulvaney amendment in the nature of a substitute.
- **Mar 20, 2013:** POSTPONED PROCEEDINGS - At the conclusion of debate on the Mulvaney substitute amendment, the Chair put the question on adoption of the amendment and by voice vote, announced that the noes had prevailed. Mr. Mulvaney demanded a recorded vote and the Chair postponed further proceedings on the question of adoption of the amendment until a time to be announced.
- **Mar 20, 2013:** DEBATE - Pursuant to the provisions of H. Res. 122, the Committee of the Whole proceeded with 30 minutes of debate on the Scott (VA) amendment in the nature of a substitute.
- **Mar 20, 2013:** POSTPONED PROCEEDINGS - At the conclusion of debate on the Scott (VA) substitute amendment, the Chair put the question on adoption of the amendment and by voice vote, announced that the noes had prevailed. Mr. Scott (VA) demanded a recorded vote and the Chair postponed further proceedings on the question of adoption of the amendment until a time to be announced.
- **Mar 20, 2013:** DEBATE - Pursuant to the provisions of H. Res. 122, the Committee of the Whole proceeded with 30 minutes of debate on the Grijalva amendment in the nature of a substitute.
- **Mar 20, 2013:** POSTPONED PROCEEDINGS - At the conclusion of debate on the Grijalva substitute amendment, the Chair put the question on adoption of the amendment and by voice vote, announced that the noes had prevailed. Mr. Grijalva demanded a recorded vote and the Chair postponed further proceedings on the question of adoption of the amendment until a time to be announced.
- **Mar 20, 2013:** UNFINISHED BUSINESS - The Chair announced that the unfinished business was on the adoption of amendments which had been debated earlier and on which further proceedings had been postponed.
- **Mar 20, 2013:** DEBATE - Pursuant to the provisions of H. Res. 122, the Committee of the Whole proceeded with 30 minutes of debate on the Woodall amendment in the nature of a substitute.
- **Mar 20, 2013:** DEBATE - Pursuant to the provisions of H. Res. 122, the Committee of the Whole proceeded with 30 minutes of debate on the Van Hollen amendment in the nature of a substitute.
- **Mar 20, 2013:** Mr. Price (GA) moved that the Committee now rise.
- **Mar 20, 2013:** On motion that the Committee now rise Agreed to by voice vote.
- **Mar 20, 2013:** Committee of the Whole House on the state of the Union rises leaving H. Con. Res. 25 as unfinished business.
- **Mar 19, 2013:** Considered under the provisions of rule H. Res. 122. (consideration: CR H1597-1625)
- **Mar 19, 2013:** Resolution provides for consideration of H. Con. Res. 25 and for H. Res. 115. For H. Con. Res. 25, the

- resolution makes in order 4 hours of general debate, equally divided and controlled. Specified amendments are in order. For H. Res. 115, the resolution provides one hour of debate with one motion to recommit, without instructions.
- **Mar 19, 2013:** House resolved itself into the Committee of the Whole House on the state of the Union pursuant to H. Res. 122 and Rule XVIII.
 - **Mar 19, 2013:** The Speaker designated the Honorable Doc Hastings to act as Chairman of the Committee.
 - **Mar 19, 2013:** GENERAL DEBATE - The Committee of the Whole proceeded with four hours of general debate on H. Con. Res. 25.
 - **Mar 18, 2013:** Rules Committee Resolution H. Res. 122 Reported to House. Resolution provides for consideration of H. Con. Res. 25 and for H. Res. 115. For H. Con. Res. 25, the resolution makes in order 4 hours of general debate, equally divided and controlled. Specified amendments are in order. For H. Res. 115, the resolution provides one hour of debate with one motion to recommit, with or without instructions.
 - **Mar 15, 2013:** Introduced in House
 - **Mar 15, 2013:** The House Committee on The Budget reported an original measure, H. Rept. 113-17, by Mr. Ryan (WI).
 - **Mar 15, 2013:** Placed on the Union Calendar, Calendar No. 10.