

## HR 1869

Biennial Budgeting and Enhanced Oversight Act of 2014

**Congress:** 113 (2013–2015, Ended)

**Chamber:** House

**Policy Area:** Economics and Public Finance

**Introduced:** May 8, 2013

**Current Status:** Placed on the Union Calendar, Calendar No. 492.

**Latest Action:** Placed on the Union Calendar, Calendar No. 492. (Dec 11, 2014)

**Official Text:** <https://www.congress.gov/bill/113th-congress/house-bill/1869>

### Sponsor

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**Name:** Rep. Ribble, Reid J. [R-WI-8]

**Party:** Republican • **State:** WI • **Chamber:** House

**Cosponsors** (142 total)

| Cosponsor                                  | Party / State | Role | Date Joined  |
|--|---------------|------|--------------|
| Rep. Duffy, Sean P. [R-WI-7]               | R · WI        |      | May 8, 2013  |
| Rep. Pocan, Mark [D-WI-2]                  | D · WI        |      | May 8, 2013  |
| Rep. Rokita, Todd [R-IN-4]                 | R · IN        |      | May 8, 2013  |
| Rep. Ryan, Paul [R-WI-1]                   | R · WI        |      | May 8, 2013  |
| Rep. Schrader, Kurt [D-OR-5]               | D · OR        |      | May 8, 2013  |
| Rep. Black, Diane [R-TN-6]                 | R · TN        |      | May 14, 2013 |
| Rep. Huizenga, Bill [R-MI-2]               | R · MI        |      | May 14, 2013 |
| Rep. Mulvaney, Mick [R-SC-5]               | R · SC        |      | May 14, 2013 |
| Rep. Westmoreland, Lynn A. [R-GA-3]        | R · GA        |      | May 14, 2013 |
| Rep. Blackburn, Marsha [R-TN-7]            | R · TN        |      | May 17, 2013 |
| Rep. Lankford, James [R-OK-5]              | R · OK        |      | May 17, 2013 |
| Rep. Lummis, Cynthia M. [R-WY-At Large]    | R · WY        |      | May 17, 2013 |
| Rep. Rice, Tom [R-SC-7]                    | R · SC        |      | May 17, 2013 |
| Rep. Rigell, E. Scott [R-VA-2]             | R · VA        |      | May 17, 2013 |
| Rep. Yoho, Ted S. [R-FL-3]                 | R · FL        |      | May 17, 2013 |
| Rep. Young, Todd [R-IN-9]                  | R · IN        |      | May 17, 2013 |
| Rep. Flores, Bill [R-TX-17]                | R · TX        |      | May 21, 2013 |
| Rep. Graves, Tom [R-GA-14]                 | R · GA        |      | May 21, 2013 |
| Rep. Harris, Andy [R-MD-1]                 | R · MD        |      | May 21, 2013 |
| Rep. Lipinski, Daniel [D-IL-3]             | D · IL        |      | May 21, 2013 |
| Rep. Williams, Roger [R-TX-25]             | R · TX        |      | May 21, 2013 |
| Rep. Messer, Luke [R-IN-6]                 | R · IN        |      | May 22, 2013 |
| Rep. Sensenbrenner, F. James, Jr. [R-WI-5] | R · WI        |      | May 22, 2013 |
| Rep. Southerland, Steve II [R-FL-2]        | R · FL        |      | May 22, 2013 |
| Rep. Stutzman, Marlin A. [R-IN-3]          | R · IN        |      | May 22, 2013 |
| Rep. Enyart, William L. [D-IL-12]          | D · IL        |      | May 24, 2013 |
| Rep. Jenkins, Lynn [R-KS-2]                | R · KS        |      | May 24, 2013 |
| Rep. Brooks, Mo [R-AL-5]                   | R · AL        |      | Jun 3, 2013  |
| Rep. Coffman, Mike [R-CO-6]                | R · CO        |      | Jun 3, 2013  |
| Rep. Huffman, Jared [D-CA-2]               | D · CA        |      | Jun 3, 2013  |
| Rep. Michaud, Michael H. [D-ME-2]          | D · ME        |      | Jun 3, 2013  |
| Rep. Cook, Paul [R-CA-8]                   | R · CA        |      | Jun 4, 2013  |
| Rep. Gibson, Christopher P. [R-NY-19]      | R · NY        |      | Jun 4, 2013  |
| Rep. Hensarling, Jeb [R-TX-5]              | R · TX        |      | Jun 4, 2013  |
| Rep. Lowenthal, Alan S. [D-CA-47]          | D · CA        |      | Jun 4, 2013  |
| Rep. Maffei, Daniel B. [D-NY-24]           | D · NY        |      | Jun 4, 2013  |
| Rep. Welch, Peter [D-VT-At Large]          | D · VT        |      | Jun 4, 2013  |
| Rep. Garrett, Scott [R-NJ-5]               | R · NJ        |      | Jun 6, 2013  |
| Rep. Kind, Ron [D-WI-3]                    | D · WI        |      | Jun 6, 2013  |
| Rep. Neugebauer, Randy [R-TX-19]           | R · TX        |      | Jun 6, 2013  |
| Rep. Radel, Trey [R-FL-19]                 | R · FL        |      | Jun 6, 2013  |

| Cosponsor                             | Party / State | Role | Date Joined  |
|---------------------------------------|---------------|------|--------------|
| Rep. Sinema, Kyrsten [D-AZ-9]         | D · AZ        |      | Jun 6, 2013  |
| Rep. Walorski, Jackie [R-IN-2]        | R · IN        |      | Jun 10, 2013 |
| Rep. Campbell, John [R-CA-45]         | R · CA        |      | Jun 11, 2013 |
| Rep. Cicilline, David N. [D-RI-1]     | D · RI        |      | Jun 11, 2013 |
| Rep. Hall, Ralph M. [R-TX-4]          | R · TX        |      | Jun 11, 2013 |
| Rep. Himes, James A. [D-CT-4]         | D · CT        |      | Jun 11, 2013 |
| Rep. Hurt, Robert [R-VA-5]            | R · VA        |      | Jun 11, 2013 |
| Rep. Petri, Thomas E. [R-WI-6]        | R · WI        |      | Jun 11, 2013 |
| Rep. Reed, Tom [R-NY-23]              | R · NY        |      | Jun 11, 2013 |
| Rep. Roe, David P. [R-TN-1]           | R · TN        |      | Jun 11, 2013 |
| Rep. Walberg, Tim [R-MI-7]            | R · MI        |      | Jun 11, 2013 |
| Rep. Brownley, Julia [D-CA-26]        | D · CA        |      | Jun 12, 2013 |
| Rep. Hartzler, Vicky [R-MO-4]         | R · MO        |      | Jun 12, 2013 |
| Rep. Matheson, Jim [D-UT-4]           | D · UT        |      | Jun 13, 2013 |
| Rep. Peterson, Collin C. [D-MN-7]     | D · MN        |      | Jun 13, 2013 |
| Rep. Barton, Joe [R-TX-6]             | R · TX        |      | Jun 24, 2013 |
| Rep. Duncan, Jeff [R-SC-3]            | R · SC        |      | Jun 24, 2013 |
| Rep. Franks, Trent [R-AZ-8]           | R · AZ        |      | Jun 24, 2013 |
| Rep. Gohmert, Louie [R-TX-1]          | R · TX        |      | Jun 24, 2013 |
| Rep. Hanna, Richard L. [R-NY-22]      | R · NY        |      | Jun 24, 2013 |
| Rep. LaMalfa, Doug [R-CA-1]           | R · CA        |      | Jun 24, 2013 |
| Rep. Pearce, Stevan [R-NM-2]          | R · NM        |      | Jun 24, 2013 |
| Rep. Pittenger, Robert [R-NC-9]       | R · NC        |      | Jun 24, 2013 |
| Rep. Smith, Adrian [R-NE-3]           | R · NE        |      | Jun 24, 2013 |
| Rep. Bera, Ami [D-CA-7]               | D · CA        |      | Jul 9, 2013  |
| Rep. Cooper, Jim [D-TN-5]             | D · TN        |      | Jul 10, 2013 |
| Rep. Kirkpatrick, Ann [D-AZ-1]        | D · AZ        |      | Jul 10, 2013 |
| Rep. Peters, Scott H. [D-CA-52]       | D · CA        |      | Jul 11, 2013 |
| Rep. Ruiz, Raul [D-CA-36]             | D · CA        |      | Jul 11, 2013 |
| Rep. Bishop, Sanford D., Jr. [D-GA-2] | D · GA        |      | Jul 15, 2013 |
| Rep. Gerlach, Jim [R-PA-6]            | R · PA        |      | Jul 15, 2013 |
| Rep. Barrow, John [D-GA-12]           | D · GA        |      | Jul 16, 2013 |
| Rep. Gabbard, Tulsi [D-HI-2]          | D · HI        |      | Jul 16, 2013 |
| Rep. Nolan, Richard M. [D-MN-8]       | D · MN        |      | Jul 16, 2013 |
| Rep. Wilson, Joe [R-SC-2]             | R · SC        |      | Jul 16, 2013 |
| Rep. Bustos, Cheri [D-IL-17]          | D · IL        |      | Jul 17, 2013 |
| Rep. Fattah, Chaka [D-PA-2]           | D · PA        |      | Jul 17, 2013 |
| Rep. Fitzpatrick, Michael G. [R-PA-8] | R · PA        |      | Jul 17, 2013 |
| Rep. Kinzinger, Adam [R-IL-16]        | R · IL        |      | Jul 17, 2013 |
| Rep. Kuster, Ann M. [D-NH-2]          | D · NH        |      | Jul 17, 2013 |
| Rep. Perry, Scott [R-PA-4]            | R · PA        |      | Jul 17, 2013 |
| Rep. Scott, Austin [R-GA-8]           | R · GA        |      | Jul 17, 2013 |

| Cosponsor                                 | Party / State | Role | Date Joined  |
|---|---------------|------|--------------|
| Rep. Terry, Lee [R-NE-2]                  | R · NE        |      | Jul 17, 2013 |
| Rep. Murphy, Patrick [D-FL-18]            | D · FL        |      | Jul 22, 2013 |
| Rep. Buchanan, Vern [R-FL-16]             | R · FL        |      | Jul 30, 2013 |
| Rep. Delaney, John K. [D-MD-6]            | D · MD        |      | Jul 31, 2013 |
| Rep. Bentivolio, Kerry L. [R-MI-11]       | R · MI        |      | Aug 1, 2013  |
| Rep. Kilmer, Derek [D-WA-6]               | D · WA        |      | Aug 1, 2013  |
| Rep. Barr, Andy [R-KY-6]                  | R · KY        |      | Aug 2, 2013  |
| Rep. Hultgren, Randy [R-IL-14]            | R · IL        |      | Aug 2, 2013  |
| Rep. Benishek, Dan [R-MI-1]               | R · MI        |      | Sep 9, 2013  |
| Rep. Quigley, Mike [D-IL-5]               | D · IL        |      | Sep 12, 2013 |
| Rep. Green, Gene [D-TX-29]                | D · TX        |      | Sep 19, 2013 |
| Rep. Collins, Chris [R-NY-27]             | R · NY        |      | Sep 20, 2013 |
| Rep. Gallego, Pete P. [D-TX-23]           | D · TX        |      | Sep 20, 2013 |
| Rep. Lujan Grisham, Michelle [D-NM-1]     | D · NM        |      | Sep 27, 2013 |
| Rep. Connolly, Gerald E. [D-VA-11]        | D · VA        |      | Oct 22, 2013 |
| Rep. Cramer, Kevin [R-ND-At Large]        | R · ND        |      | Oct 22, 2013 |
| Rep. Jones, Walter B., Jr. [R-NC-3]       | R · NC        |      | Oct 22, 2013 |
| Rep. Wagner, Ann [R-MO-2]                 | R · MO        |      | Oct 23, 2013 |
| Rep. Capito, Shelley Moore [R-WV-2]       | R · WV        |      | Nov 13, 2013 |
| Rep. Heck, Joseph J. [R-NV-3]             | R · NV        |      | Nov 13, 2013 |
| Rep. Stivers, Steve [R-OH-15]             | R · OH        |      | Nov 13, 2013 |
| Rep. Bucshon, Larry [R-IN-8]              | R · IN        |      | Nov 14, 2013 |
| Rep. Griffin, Tim [R-AR-2]                | R · AR        |      | Nov 14, 2013 |
| Rep. Stewart, Chris [R-UT-2]              | R · UT        |      | Nov 14, 2013 |
| Rep. Swalwell, Eric [D-CA-15]             | D · CA        |      | Nov 14, 2013 |
| Rep. DesJarlais, Scott [R-TN-4]           | R · TN        |      | Nov 15, 2013 |
| Rep. Paulsen, Erik [R-MN-3]               | R · MN        |      | Nov 15, 2013 |
| Rep. Walden, Greg [R-OR-2]                | R · OR        |      | Nov 15, 2013 |
| Rep. Meehan, Patrick [R-PA-7]             | R · PA        |      | Nov 18, 2013 |
| Rep. Wittman, Robert J. [R-VA-1]          | R · VA        |      | Nov 19, 2013 |
| Rep. Renacci, James B. [R-OH-16]          | R · OH        |      | Nov 20, 2013 |
| Rep. Tipton, Scott R. [R-CO-3]            | R · CO        |      | Nov 20, 2013 |
| Rep. Amodei, Mark E. [R-NV-2]             | R · NV        |      | Nov 21, 2013 |
| Rep. Ellmers, Renee L. [R-NC-2]           | R · NC        |      | Nov 21, 2013 |
| Rep. McKinley, David B. [R-WV-1]          | R · WV        |      | Nov 21, 2013 |
| Rep. Walz, Timothy J. [D-MN-1]            | D · MN        |      | Nov 21, 2013 |
| Rep. Brooks, Susan W. [R-IN-5]            | R · IN        |      | Dec 2, 2013  |
| Rep. Kelly, Mike [R-PA-3]                 | R · PA        |      | Dec 2, 2013  |
| Rep. Gardner, Cory [R-CO-4]               | R · CO        |      | Dec 3, 2013  |
| Rep. Noem, Kristi L. [R-SD-At Large]      | R · SD        |      | Dec 3, 2013  |
| Rep. Meadows, Mark [R-NC-11]              | R · NC        |      | Dec 9, 2013  |
| Rep. Carney, John C., Jr. [D-DE-At Large] | D · DE        |      | Dec 11, 2013 |

| Cosponsor                               | Party / State | Role | Date Joined  |
|---|---------------|------|--------------|
| Rep. Chaffetz, Jason [R-UT-3]           | R · UT        |      | Dec 11, 2013 |
| Rep. DeSantis, Ron [R-FL-6]             | R · FL        |      | Dec 11, 2013 |
| Rep. Jordan, Jim [R-OH-4]               | R · OH        |      | Dec 11, 2013 |
| Rep. Daines, Steve [R-MT-At Large]      | R · MT        |      | Dec 12, 2013 |
| Rep. McIntyre, Mike [D-NC-7]            | D · NC        |      | Dec 12, 2013 |
| Rep. Whitfield, Ed [R-KY-1]             | R · KY        |      | Dec 19, 2013 |
| Rep. McCaul, Michael T. [R-TX-10]       | R · TX        |      | Jan 7, 2014  |
| Rep. Boustany, Charles W., Jr. [R-LA-3] | R · LA        |      | Jan 15, 2014 |
| Rep. Brady, Kevin [R-TX-8]              | R · TX        |      | Jan 15, 2014 |
| Rep. Yarmuth, John A. [D-KY-3]          | D · KY        |      | Jan 15, 2014 |
| Rep. Garcia, Joe [D-FL-26]              | D · FL        |      | Jan 28, 2014 |
| Rep. Duckworth, Tammy [D-IL-8]          | D · IL        |      | Feb 3, 2014  |
| Rep. Chabot, Steve [R-OH-1]             | R · OH        |      | Feb 10, 2014 |
| Rep. Gosar, Paul A. [R-AZ-4]            | R · AZ        |      | Feb 10, 2014 |
| Rep. Polis, Jared [D-CO-2]              | D · CO        |      | Feb 10, 2014 |
| Rep. Maloney, Sean Patrick [D-NY-18]    | D · NY        |      | Feb 21, 2014 |
| Rep. Scalise, Steve [R-LA-1]            | R · LA        |      | Feb 21, 2014 |

## Committee Activity

| Committee                                 | Chamber | Activity        | Date         |
|---|---------|-----------------|--------------|
| Budget Committee                          | House   | Reported By     | Mar 21, 2014 |
| Oversight and Government Reform Committee | House   | Discharged From | Mar 21, 2014 |
| Rules Committee                           | House   | Discharged From | Dec 11, 2014 |

## Subjects & Policy Tags

### Policy Area:

Economics and Public Finance

## Related Bills

| Bill        | Relationship | Last Action   |
|-------------|--------------|---|
| 113 HR 3059 | Related bill | <b>Aug 2, 2013:</b> Referred to the Committee on the Budget, and in addition to the Committees on Oversight and Government Reform, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.                  |
| 113 HR 1762 | Related bill | <b>Apr 25, 2013:</b> Referred to the Committee on the Budget, and in addition to the Committees on Rules, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.                 |
| 113 HR 1654 | Related bill | <b>Apr 18, 2013:</b> Referred to the Committee on the Budget, and in addition to the Committees on Rules, Oversight and Government Reform, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned. |
| 113 S 625   | Related bill | <b>Mar 20, 2013:</b> Read twice and referred to the Committee on the Budget.  |
| 113 S 554   | Related bill | <b>Mar 13, 2013:</b> Read twice and referred to the Committee on the Budget.  |
| 113 HR 879  | Related bill | <b>Feb 28, 2013:</b> Referred to the Committee on the Budget, and in addition to the Committees on Rules, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.                 |
| 113 S 280   | Related bill | <b>Feb 12, 2013:</b> Read twice and referred to the Committee on the Budget.  |

Biennial Budgeting and Enhanced Oversight Act of 2014 - **Title I: Congressional Budget Process** - Amends the Congressional Budget Act of 1974 (CBA), including the Congressional Impoundment Control Act of 1974, to revise the federal and congressional budget processes by establishing a two-year budgeting and appropriations cycle and timetable, beginning with the 115th Congress. (Defines the budget biennium as the two consecutive fiscal years beginning on October 1 of any odd-numbered year.)

(Sec. 103) Devotes the first session of any Congress to the budget resolution and to appropriations decisions, retaining current deadlines in most cases. Changes certain deadlines to conform to the biennial scheme. Devotes each second session to the President's budget review submission and the Congressional Budget Office (CBO) report submission to congressional budget committees.

(Sec. 104) Amends the CBA to include in the biennial budget resolution subtotals of new budget authority and outlays for nondefense discretionary spending, defense discretionary spending, Medicare, Medicaid and other health-related spending, other direct spending (excluding interest), and net interest.

Eliminates specified additional matters that currently may be included in a concurrent budget resolution, including:

- an opinion on whether the goals for reducing unemployment set forth in the Employment Act of 1946 should be achieved;
- a display of federal retirement trust fund balances;
- Senate procedures for revising committee allocations, aggregates, and other levels for any legislation that would not increase the deficit;
- procedures to effectuate pay-as-you-go in the House of Representatives; and
- direct loan obligation and primary loan guarantee commitment levels.

Prohibits the budget resolution from including a suspension or alteration of the motion to strike certain amendments to reconciliation bills and resolutions that would decrease specific budget outlay reductions below the provided level without making comparable decreases in other specific budget outlays, increases in other specific federal revenues, or a combination of the two.

Requires each congressional committee to review the mandatory strategic plans, performance plans, and performance reports of all agencies under the appropriate committee's jurisdiction. Allows each committee to provide its views on the plans or reports to the budget committee of the applicable chamber.

Requires each congressional budget committee to report to its chamber, on or before April 1 of each odd-numbered year, the budget resolution for the biennium beginning on October 1 of that year.

Requires the report accompanying the budget resolution to include:

- new budget authority and outlays for each major functional category, based on allocations of the total levels specified in the CBA;
- for each major functional category, an estimate of total new budget authority and total outlays, with the estimates divided between discretionary and direct spending (currently, discretionary and mandatory) amounts; and
- total outlays, total federal revenues, the surplus or deficit, and new budget authority and outlays for non-defense discretionary spending, defense discretionary spending, Medicare, Medicaid and other health-related spending,

other direct spending (excluding interest), Social Security, and other major functional categories as appropriate, and net interest as set forth in such resolution as a percentage of the U.S. gross domestic product (GDP).

States that if the budget resolution provides an allocation to any committee (other than the Committee on Appropriations) in excess of current law levels, its accompanying report must include a justification for not subjecting any program, project, or activity (for which the allocation is made) to annual discretionary appropriations.

Repeals authority for the report accompanying the budget resolution to include:

- information, data, and comparisons on the share of total federal budget outlays and of GDP devoted to investment in the budget submitted by the President and in the resolution; and
- the assumed levels of budget authority and outlays for public buildings, with a division between amounts for construction and repair and for rental payments.

(Sec. 106) Makes it out of order in either chamber to consider any measure that contains an authorization of appropriations for any purpose unless it includes such an authorization for that purpose for at least each fiscal year in one or more bienniums.

Excludes from this prohibition any authorization of appropriations for a single fiscal year for a program, project, or activity if the measure containing the authorization states that Congress finds that no authorization of appropriation is required for the applicable program, project, or activity for any subsequent fiscal year.

(Sec. 107) Makes conforming amendments to the Congressional Budget and Impoundment Control Act of 1974.

**Title II: Conforming Amendments to the Rules of the House of Representatives and the Congressional Budget and Impoundment Control Act of 1974** - (Sec. 201) Makes conforming amendments to the Rules of the House of Representatives as well as the Congressional Budget and Impoundment Control Act of 1974.

**Title III: Conforming Amendments to Titles I, 5, 31, and 39, United States Code** - (Sec. 301) Requires all Acts making regular appropriations for the support of the government to be enacted for a biennium and to specify the amount of appropriations provided for each fiscal year in that period.

(Sec. 302) Conforms requirements for the President's budget to the biennial framework.

(Sec. 303) Changes to a biennial basis specified requirements for certain federal strategic and performance plans, performance reports in budget submissions, and program performance reports.

**Title IV: Effective Date** - (Sec. 401) Sets forth the effective date of certain amendments made by this Act.

## **Actions Timeline**

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- **Dec 11, 2014:** Committee on Rules discharged.
- **Dec 11, 2014:** Placed on the Union Calendar, Calendar No. 492.
- **Sep 12, 2014:** House Committee on Rules Granted an extension for further consideration ending not later than Dec. 11, 2014.
- **Mar 21, 2014:** Reported (Amended) by the Committee on Budget. H. Rept. 113-382, Part I.
- **Mar 21, 2014:** Committee on Oversight and Government discharged.
- **Mar 21, 2014:** House Committee on Rules Granted an extension for further consideration ending not later than Sept. 12, 2014.
- **Feb 11, 2014:** Committee Consideration and Mark-up Session Held.
- **Feb 11, 2014:** Ordered to be Reported (Amended) by the Yeas and Nays: 22 - 10.
- **May 8, 2013:** Introduced in House
- **May 8, 2013:** Referred to the Committee on the Budget, and in addition to the Committees on Rules, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.